



Saxilby with Ingleby Parish Council

Non-confidential

Pedestrian Crossing – Church Road / Church Lane

Report to: Planning and Development Committee

Meeting Date: August 2026

Report by: Administration Officer

Power/duty which decision falls under:

Local Government Act 1972, Highways Act 1980

Which council objective(s) it falls under:

- Maintain and improve community facilities and amenities
- Improve the well-being of residents
- To foster public participation and engagement

SUMMARY:

RECOMMENDATION(S):

- a) Note the outcome of Lincolnshire County Council's pedestrian crossing survey undertaken on 30 June 2026.
- b) Note that the survey achieved a score of 0.044, which is below LCC's threshold for a pedestrian refuge, Zebra crossing or signalised crossing.
- c) Note that LCC has therefore confirmed that the proposed pedestrian crossing on Church Road / Church Lane cannot be progressed at this time.
- d) Agree to continue monitoring pedestrian safety in the area and consider a further request to LCC if circumstances or available evidence change.

Public Sector Equality Duty:

Consider how policies/decisions affect those protected under the Equality Act)

The provision of safe pedestrian crossing facilities can support accessibility and inclusion, particularly for children, older people and residents with mobility difficulties. The requested crossing was intended to improve access between residential areas, the village centre and local facilities.

Duty to conserve and enhance biodiversity:

There are no significant direct biodiversity implications arising from this report.

Consideration on carbon reduction:

A safe pedestrian crossing could support walking as an alternative to car journeys, particularly for journeys between residential areas, the school and village facilities. The current report concerns the outcome of the County Council's assessment and does not propose a new infrastructure scheme.

Impact on staff:

The proposal has minimal impact on parish council staff. The work to date has involved liaison with Lincolnshire County Council, monitoring the progress of the assessment and communicating updates to councillors and residents.

As LCC has confirmed that the survey threshold has not been met and the crossing cannot currently be progressed, no significant additional staff resource is anticipated. Any future correspondence or reassessment request would be managed within normal staff duties.

Does the report consider any new activity? If 'Yes', has a risk assessment, including risk management proposals, been included for consideration and adoption by the council?

(Financial Regulation 17b)

Yes

Consideration of risk management in relation to the proposal¹

It is impossible to list every risk faced by a local council. Risk, in the general sense, means the likelihood of an event happening, and the severity of the negative consequences. The insurance industry regards risk as representing loss or damage. Risk always involves uncertainty. When protecting a local council effectively, it is important to consider if risk is present in the following areas:

Risk Area	Risk Present/Description?	Likelihood	Impact	Risk Rating	Mitigation & Contingency
Decision Making / Strategic	Yes. The LCC assessment has concluded that the threshold for a crossing has not been met. There is a risk that the community's concerns regarding pedestrian safety are not addressed.	Low	Medium	Low	Note the LCC assessment and continue to monitor the situation. If circumstances change, the Parish Council can request a further assessment supported by updated evidence.
Finances	No. No expenditure is proposed as part of this report.	Low	Low	Low	No financial commitment is proposed. Any future scheme or further work requiring expenditure would be subject to separate consideration and approval.

¹Risk areas to consider - strategic/operational, likelihood/impact, add to risk register? Any contingency planning needed?

Risk Area	Risk Present/ Description?	Likelihood	Impact	Risk Rating	Mitigation & Contingency
Property	No. The report does not propose any changes to Parish Council property or land.	Low	Low	Low	No action required. Any future highway works would be subject to LCC's assessment and approval processes.
Staff / Operational	Yes. Minor staff time may be required to retain records, communicate the outcome and respond to any future correspondence.	Low	Low	Low	Manage within normal staff duties. Any significant future work would be brought to the Committee for consideration.
Legal	Yes. The provision and assessment of highway pedestrian crossing facilities falls within LCC's responsibilities. The Parish Council must ensure that any future representations accurately reflect the outcome of LCC's assessment.	Low	Medium	Low	Retain LCC's correspondence and survey outcome. Any future request should be based on accurate and current information.
Written/Verbal Communication	Yes. There is a risk of misunderstanding regarding the survey outcome or the Parish Council's position on the crossing.	Low	Medium	Low	Clearly communicate that the survey did not meet LCC's required threshold and that the scheme cannot currently be progressed. Retain a clear audit trail of correspondence.
Insurance	No. No new activity or Parish Council infrastructure is being introduced as a result of this report.	Low	Low	Low	No specific insurance action required. Any future Parish Council involvement in works or infrastructure would require appropriate consideration of insurance implications.
Inspection / Events	No. No inspection, event or physical works are proposed as part of this report.	Low	Low	Low	No action required. Continue to monitor any relevant highway or pedestrian safety concerns reported to the Parish Council.

Risk Management Proposals

Retain the LCC assessment and correspondence on file.

Continue to raise any significant concerns regarding pedestrian safety with Lincolnshire County Council.

Consider whether further evidence of pedestrian demand or safety concerns should be gathered if circumstances change.

REPORT

1. Purpose of the report

This report provides an update on the parish council's request for a pedestrian crossing on Church Road, near the Church Lane junction and bus shelter.

Lincolnshire County Council (LCC) has now completed the requested pedestrian crossing survey. The survey result did not meet the threshold required for a crossing facility to be progressed.

The Committee is asked to note the outcome and consider whether any further action is required.

2. Background

In July 2024, the parish council requested that LCC consider the provision of a pedestrian crossing on Church Road, near the Church Lane junction and bus shelter.

The request was made to improve pedestrian safety and provide a safe crossing point linking the newer residential developments with the village centre and local facilities, including the primary school.

The matter was subsequently included within the parish council's action log and discussed as part of the wider consideration of improvements to Church Lane.

A resident also requested an update on the proposed crossing in 2025.

3. Lincolnshire County Council Assessment

LCC advised in January 2025 that the process for considering a pedestrian crossing would begin with an initial assessment to identify the pedestrian desire line and consider engineering constraints.

In October 2025, LCC advised that an initial assessment had identified potentially sufficient pedestrian activity in the area for a crossing facility to be considered. However, a full ten-hour survey during school term time was required before the scheme could be assessed against LCC's criteria.

LCC also identified that the most appropriate location for a crossing was close to the existing bus stop and footway link. However, engineering constraints at this location meant that the bus stop would need to be relocated to accommodate a crossing in the preferred position.

The parish council subsequently confirmed that it supported the relocation of the bus stop in principle, subject to the outcome of the County Council's survey and assessment.

4. Survey Outcome

LCC confirmed on 22 July 2026 that the full pedestrian crossing survey had been carried out on 30 June 2026.

The survey assessed the area identified by LCC as the relevant pedestrian crossing location.

The resulting score was 0.044.

LCC advised that the following scores are required to meet its criteria:

0.5 for a pedestrian refuge;
0.8 for a Zebra crossing; and
1.2 for a signalised crossing.

The score of 0.044 therefore did not meet the threshold for any of the crossing facilities considered, and LCC has confirmed that it is unable to take the scheme forward at this time.

5. Parish Council Position

The parish council has previously raised concerns regarding the safety of pedestrians crossing Church Road, particularly given the connection between residential developments, the primary school and village facilities.

The request was made on the basis that children and adults regularly cross the road and that the road carries traffic serving the wider village.

Although the LCC survey has not met the required threshold, the result does not prevent the parish council from continuing to raise concerns regarding pedestrian safety if circumstances change.

The parish council may also wish to consider whether additional evidence of pedestrian movements, road safety concerns or changes in the surrounding area should be gathered in the future. Such evidence could assist in supporting any future request for reassessment.

6. Next Steps

At present, LCC has confirmed that the crossing scheme cannot be progressed because the survey score does not meet the required threshold.

The Committee may therefore wish to:

- note the outcome of the LCC survey;
- retain the matter on file;
- continue to monitor pedestrian safety on Church Road and Church Lane; and
- consider making a further request to LCC if pedestrian numbers, development or other circumstances change sufficiently to justify reassessment.

Any future request could include updated evidence of pedestrian usage and any relevant road safety concerns.